

# Forward Capacity Market Redesign in New England

New England Electricity Restructuring Roundtable: Improving Capacity Markets to Enhance Reliability

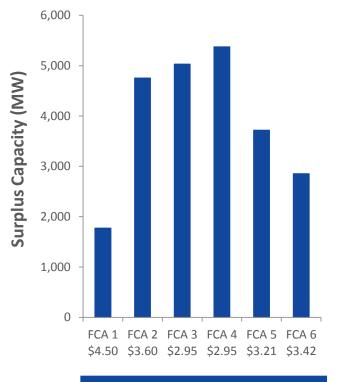
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# New England's Capacity-Market Experience

- Capacity market is well established in New England
  - ISO New England has conducted six
    Forward Capacity Auctions (FCAs), and numerous reconfiguration auctions, to procure resources needed for the June 2010 – May 2016 timeframe
- Capacity prices have hit the floor for all auctions due to surplus capacity
- Incremental changes are needed to fulfill original objectives and meet new challenges for the region

Surplus Capacity (MW) Cleared First 6 Auctions



All Auctions Cleared at Floor Price (\$/kW-month)

## **Benefits of the Forward Capacity Market**

- Ensures resource adequacy for the six-state region
  - Without Forward Capacity Market (FCM), there is no mechanism to ensure the region meets reliability targets
- Eliminates use of costly reliability agreements, which had proven frustrating to the ISO, states, most market participants and the Federal Energy Regulatory Commission (FERC)
- Allows participation by wide range of resource types

# Limitations of the Existing Market Design

- Intended to send locational price signals, but prices have essentially cleared the same across the region due in part to limited modeling of capacity zones
- Lacks adequate incentives for resources to perform during critical periods of system operation
- Timing of capacity market is not well aligned with longer-term horizon of system planning
- Does not adequately incorporate reliability needs identified in the transmission planning process, which limits opportunities for market resources to solve transmission reliability problems

# What's the Status of Proposed Changes?

- ISO has a December 3, 2012 deadline to make a compliance filing to address key changes ordered by FERC:
  - Establish a Minimum-Offer Price Rule
  - Eliminate the auction floor price
  - Model additional zones
- Extensive stakeholder discussions have been underway, but without reaching consensus
- ISO plans to file market-rule changes in December to comply with existing FERC orders, while stakeholder discussions continue on longer-term enhancements identified through ISO's Strategic Planning initiative

## What's the Plan for Upcoming Auctions?

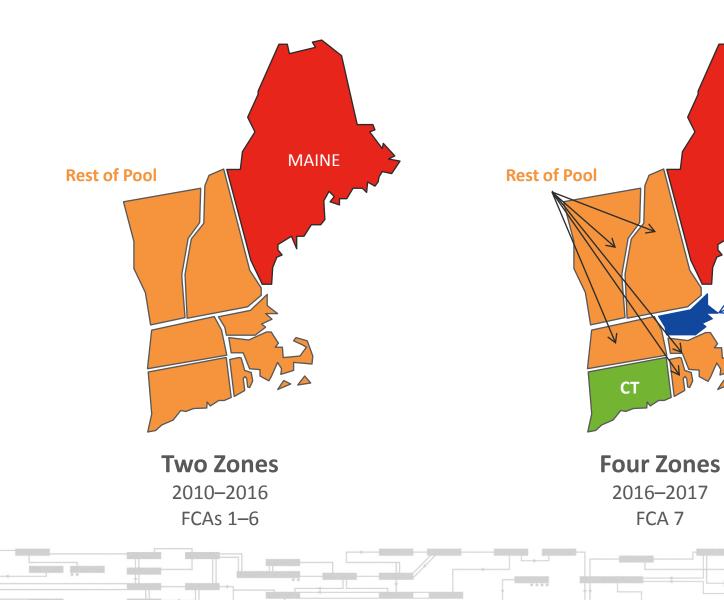
#### • FCA 7

- Earlier this year, the states and over 90% of NEPOOL supported a motion to continue the rules in place for the sixth auction:
  - Modified capacity clearing price floor of \$3.15/kW-month
  - Four zones modeled:
    - 1. Connecticut
    - 2. NEMA/Boston
    - 3. Maine, and
    - 4. Rest of Pool
- ISO will run FCA-7 in February 2013 for commitment year 2016–2017

• FCA 8

- Implement changes to conform to FERC order
  - Minimum Offer Price Rule
  - Removal of price floor
- FCA 9 and beyond
  - Longer-term enhancements to capacity market

## **Modeling Additional Capacity Zones**



MAINE

NEMA

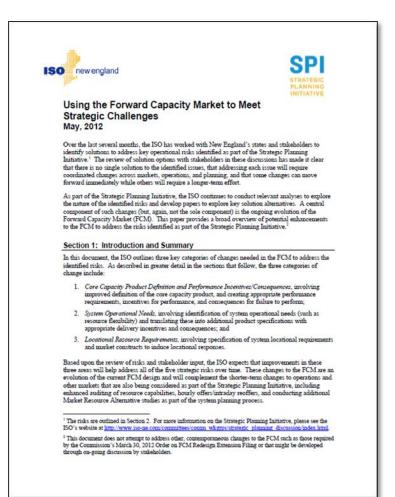
# Strategic Planning Initiative Identified *Five Challenges* for New England

- 1. Resource performance and flexibility
- 2. Increased reliance on natural-gas-fired capacity
- 3. Retirement of generators
- 4. Integration of a greater level of variable resources
- 5. Alignment of markets and planning



### **Forward Capacity Market Whitepaper**

- In May, ISO released a whitepaper to outline potential enhancements to the FCM to address the risks identified in the Strategic Planning Initiative
- Whitepaper available on ISO's homepage, <u>www.iso-ne.com</u>:
  - Key Projects: <u>Strategic Planning</u>
    <u>Discussion</u>



# Categories of Capacity Market Enhancements

*ISO recommendations should help region meet the five Strategic Planning Initiative challenges* 

Enhancement 1: FCA 9 Core capacity product definition and performance incentives Seeks to address challenges of:

- Performance & flexibility
- Natural gas
- Plant retirements

#### Enhancement 2: FCA 10

System operational needs Seeks to address challenges of:

- Performance & flexibility
- Natural gas
- Integrating variable resources

#### Enhancement 3: FCA 10/11

Locational resource requirements Seeks to address challenges of:

- Plant retirements
- Alignment markets/planning

# Enhancement 1: FCA 9

Core Capacity Requirements and Performance Incentives

- Involves changes to the fundamental requirements (including payments and penalties) of a resource participating in FCM
- Obligation of core capacity resources need to better align with the needs of system operators
- Incentives
  - Incentives for resources to be available should be aligned with the costs of actions required to be available
- Penalties
  - Resources that are not available or do not respond when called should face penalties consistent with the costs they impose on the system

# Enhancement 2: FCA 10

System Operational Needs

- Evaluate whether resource operational characteristics should be considered in the FCM
- Based on system operating needs, would ensure the purchase of a minimum or maximum quantity of resources with certain characteristics
- Consideration include changes made to core FCM resource performance incentives and whether operational needs are better satisfied through the FCM or closer to real time (*e.g.*, Forward Reserve Market)

# Enhancement 3: FCA 10/11

Locational Resource Requirements

- Will require enhancement to the planning process and increased granularity in the locations modeled in the FCA
- Planning enhancements may build on New Hampshire-Vermont pilot study
- There may be a need to adjust the planning and/or auction timelines to better coordinate the information flows

# **Upcoming Papers and Discussions**

- ISO to release paper this fall outlining potential solutions to enhance resource performance
  - Paper will focus on:
    - How to improve upon shortage events as performance metrics
    - Appropriate incentives associated with performance during shortage events

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 ISO to discuss Market Resource Alternatives with stakeholders as follow up to June discussion paper on Aligning Markets and Planning

# Questions



